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U. S. DISTRICT COURT DISTRICT OF OREGON FILED

> FILLIRK BUU

IN THE UNITED STATES DISTRICT COURT

FOR THE DISTRICT OF OREGON

THE CONFEDERATED TRIBES OF SILETZ INDIANS OF OREGON,

Plaintiff,

and

CIVIL NO. 80-433

UNITED STATES OF AMERICA,

Intervenor-Plaintiff,

FINAL DECREE & ORDER

STATE OF OREGON,

v.

Defendant.

Based on the Findings of Fact and Conclusions of Law herein, entered this date, it is HEREBY ORDERED, ADJUDGED, AND DECREED as follows:

1. The Agreement Among the State of Oregon, the United States of
America and the Confederated Tribes of the Siletz Indians of Oregon to Permanently
Define Tribal Hunting, Fishing, Trapping and Gathering Rights of the Siletz Tribe
and Its Members dated April 22, 1980, a copy of which is attached hereto as Attach
ment A and hereby made a part of this Decree, is hereby approved as a final settle
ment of the claims and contentions of the Confederated Tribes of Siletz Indians of
Oregon and of the United States of America as trustee for said Tribe and its
members raised in the complaints filed herein, and the terms and conditions of Sai
Agreement are hereby adtoped as the Order of this court in this cause.

Indian Resources Sec.

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1. The State of Cregon, the Oregon Department of Fish and Wildlife, 2 the Department of Justice of the State of Oregon, the Oregon State Police, any successor agencies or officials of the State of Oregon to said agencies and their 3 4 officers, agents, servants, employees, attorneys and any person acting under their 5 authority and direction are hereby permanently ordered and enjoined to carry out all obligations agreed to on behalf of the State of Oregon and said agencies in said 6 Agreement.

3. The Confederated Tribes of Siletz Indians of Oregon, any successor entity thereto, their members, and the United States of America as trustee for the Confederated Tribes of Siletz Indians of Oregon and its members, any officer, agent, servant, employee, or attorney of either thereof, and any persons in active concert or participation with any of them who receive actual notice of this Order by personal service or otherwise are hereby permanently enjoined from asserting or prosecuting any claim for tribal hunting, fishing, trapping or gathering rights of said Tribe or its members other than as such rights are specified and limited by the terms and provisions of said Agreement.

Nothing in this Order shall prevent any party hereto or any successor to such party from bringing any action necessary to enforce or secure the observance of the provisions of said Agreement.

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1	5. Each party shall bear its own costs in this action.
4	X .
2	DATED this Zud day of Way, 1980.
3	
4	JAMES M. BURNS
5	Dnited States District Judge
6	PRESENTED BY:
7	Theron Gordon
8	SHARON GORDON Attorney for the Confederated Tribes
9	of Siletz Indians of Oregon
10	Direct & Agent
11	GEORGE D., DYSART, Actorney for United States of America
12	
13	BEVERLY B. HALL & BALL
14	Assistant Attorney General Attorney for State of Oregon
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PAGE 3 - FINAL DECREE & ORDER

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6	AGREEMENT
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8	AMONG THE STATE OF OREGON,
. 9	THE UNITED STATES OF AMERICA
10	AND THE CONFEDERATED TRIBES OF
11	SILETI INDIANS OF
12	OREGON
13	
14	
15	
16	TO PERMANENTLY DEFINE
17	TRIBAL HUNTING, FISHING, TRAPPING
18	AND GATHERING RIGHTS
19	OF THE SILETZ TRIBE
20	AND ITS MEMBERS
21	
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### AGREEMENT

- 2 1. Parties. The following entities are the parties to
- 3 the agreement and they shall be defined for the purposes of this
- 4 agreement as follows:

1

- 5 a. "Tribe" shall mean the Confederated Tribes of
- 6 Siletz Indians of Oregon, as referred to in Public Law 95-195,
- 7 91 Stat. 1415 (currently codified at 25 U.S.C. S 711-711f), and
- 8 all tribal members, present and future.
- b. "State" shall mean the State of Oregon acting
- 10 through the Oregon Department of Fish and Wildlife, an adminis-
- 11 trative agency of the State of Oregon; the Department of Justice
- 12 of the State of Oregon; the Oregon State Police; and any succes-
- 13 sor agencies or officials of the State of Oregon that may have
- 14 regulatory jurisdiction over the harvest of fish or wildlife
- 15 within the State of Oregon.
- 16 . "Department" shall mean the Oregon Department of
- 17 Fish and Wildlife and any successor agencies that may have
- 18 regulatory jurisdiction over the harvest of fish or wildlife
- 19 within the State of Oregon.
- d. "The United States" shall mean the United States
- 21 of America; the United States Department of the Interior and
- 22 agencies within that department; and the United States Department
- 23 of Justice and agencies within that department. The United
- 24 States is a party to this agreement solely in its capacity as
- 25 trustee for the Tribe and its members.
- 26 2. Statement of Purpose. This agreement has been negotiated

- 1 because of the following factors:
- 2 a. The nature and extent of tribal hunting, fishing,
- 3 gathering, and trapping rights are presently unknown. They have
- 4 not been defined by any court. The question is exceedingly
- 5 complex, involving numerous acts of Congress, executive orders,
- 6 and treaties. Siletz hunting and fishing rights have been and
- 7 are now the subject of significant controversy. The Tribe
- 8 contends that it possesses tribal hunting, fishing, trapping and
- 9 gathering rights. The State, on the other hand, disagrees and
- 10 presently enforces state law whenever the Tribe or its members
- 11 hunt, fish, trap, or gather, contrary to any provision of the
- 12 law.
- b. Thus, in order to resolve this controversy and to
- 14 promote sound and orderly management and conservation of fish
- 15 and wildlife resources, it is the desire of the parties to
- 16 define, specifically and permanently, the nature and extent of
- 17 the Tribe's rights.
- 18 3. Controlling Principles. This agreement shall be
- 19 construed in accordance with the following principles:
- 20 a. This agreement shall fully and completely define
- 21 the tribal hunting, fishing, trapping, and gathering rights, and
- 22 no special tribal rights shall hereafter exist except those
- 23 which are specifically set forth in this agreement.
- b. Any hunting, fishing, trapping, and gathering,
- 25 including method, time, and place, which is conducted by the
- 26 Tribe or its members and which is not specifically permitted by

this agreement shall be subject to regulation under applicable

- 2 state laws.
- 3 c. The parties are determined to implement this
- 4 agreement in a cooperative and positive manner. The parties
- 5 intend to assist each other in the implementation of this agree-
- 6 ment and to exchange among themselves all documents and other
- 7 information concerning the implementation of this agreement.
- 8 d. All of the parties have negotiated this agreement
- 9 voluntarily; have signed it free of any pressure, coercion or
- 10 duress of any kind; and have been extensively advised by counsel,
- 11 all of whom are intimately familiar with the legal issues addressed
- 12 by this agreement. The parties have all had full access to all
- 13 of the relevant facts, legislative history, and judicial precedent.
- 14 The parties, therefore, intend this agreement to be the sole,
- 15 exclusive statement of any special hunting, fishing, trapping,
- 16 and gathering rights which the Tribe does possess and of those
- 17 which it does not possess. The parties expressly intend that
- 18 this agreement shall not be contested or reopened at any time.
- e. The Tribe is a sovereign government and is legally
- 20 empowered to represent its members in this agreement. This
- 21 agreement, therefore, shall be permanently binding on all tribal
- 22 members, present and future.
- f. The parties agree that the State shall retain the
- 24 sovereign authority to manage fish and wildlife resources, both
- 25 on and off the Tribe's reservation, subject to the provisions of
- 26 this agreement.

- g. This agreement is based on the special circum-
- 2 stances surrounding the relationships of the parties and does
- 3 not affect the rights of any persons, tribes, or groups who are
- 4 not parties to this agreement.
- 5 4. Fishing Rights. In addition to those fishing rights
- 6 or privileges accorded to citizens or licensees of the State
- 7 under state law, the Tribe shall have the rights set forth in
- 8 this paragraph.

9

## a. The Cultural Fishery.

- 10 (1) The Tribe shall have the opportunity to
- II harvest 200 salmon, regardless of size, per year from sizes on
- 12 tributaries of the Siletz River according to the provisions of
- 13 · this agreement. The parties acknowledge that actual annual
- 14 salmon harvest may be less than 200 salmon because of water
- 15 conditions, varying run sizes, and fishing effort. Furthermore,
- 16 the parties agree that there shall be no makeup of salmon harvest
- 17 in subsequent years if harvest is less than 200 salmon in any
- 18 single year. No state license shall be required for salmon
- 19 taken pursuant to this section.
- 20 (2) The only permissible means of harvest shall
- 21 be dip nets, spears, and gaffhooks. "Dip net" shall mean a net
- 22 with a mesh size no larger than 5 inches (measured from the
- 23 inside of one vertical knot to the outside of the opposite
- 24 vertical knot), attached to a hoop no larger than 4 feet in
- 25 diameter and attached directly to a handle; dip nets shall be
- 26 attended at all times. "Spear" shall mean a hand-propelled

# (Section 4 cont'd)

1	barbed single or multiple point device attached directly to long			
2	shaft; no multiple pointed spear shall have an overall width			
3	greater than 8 inches. "Gaffhook" shall mean a large, strong,			
4	Single point hook attached directly to a handle.			
5	(3) Harvesting by the Tribe shall occur only during			
б	salmon runs as set forth herein. The tribal fishing season, up			
7	to but not to exceed 60 days, shall be established by the Department			
8	after consultation with the Tribe each calendar year during the			
9	period of the more active part of the fall salmon run. All			
10	tribal salmon fishing shall occur during those regular hours set			
11	for salmon angling by the Commission. The establishment of any			
12	special tribal fishing season is subject to the State's authority			
13	to regulate for conservation purposes and for protection of			
14	steelhead.			
15	(4) The harvest of salmon shall be permitted			
16	only at the following specific tributary locations:			
17	(a) Euchre Creek Falls, which is a single.			
18	falls, and a site located approximately			
19	between river mile 2.8 and 3.0 in			
20	Section 11, T9S, R10W, W.M.;			
21	(b) Dewey Creek Falls, which is a series of			
22	falls located approximately between			
23	river mile 0.4 and 0.5 in Section 7,			
24	T10S, R10W, W.M.; and			
25	(c) A single site on Rock Creek, as agreed			
26	upon in writing by the Tribe and the			

1 Department.

- 2 The Tribe and the Department may agree in writing upon replace-
- 3 ment sites on tributaries of the Siletz River if fishing or
- 4 management at any of the above sites becomes impractical. The
- 5 Department shall manage, and where appropriate, enhance the
- 6 salmon resource in each designated stream, consistent with sound
- 7 principles of fishery science.
- 8 (5) All tribal fishing pursuant to this agree-
- 9 ment shall be subject to all of the rights of private landowners
- 10 and tenants under state trespass laws and other applicable
- 11 provisions.
- 12 (6) All harvesting of salmon shall be in accor-
- 13 dance with the licensing and tagging procedures set forth in
- 14 section 7, below.
- b. The Subsistence Supply. In addition to the right to
- 16 harvest salmon from tributaries of the Siletz River as set forth
- 17 above, the Tribe shall have the right to receive, at its option,
- 18 4000 pounds annually of surplus salmon carcasses from a source
- 19 to be determined by the Department. These fish shall be fit for
- 20 human consumption and grade one fish shall be supplied if avail-
- 21 able. After the State has sorted the surplus salmon and has
- 22 determined which fish are available for consumption, the Tribe
- 23 may at its option participate in the final selection of these
- 24 fish. An authorized agent of the Tribe shall be responsible for
- 25 pickup of salmon carcasses at an appropriate location or loca-
- 26 tions designated by the Department and reasonably convenient to

- 1 the Tribe. The Tribe shall make all arrangements for the con-
- 2 sumption of such fish, but such fish shall not be used for any
- 3 commercial purpose.
- 4 c. Prohibited Acts. The following acts shall not be
- 5 included within the Tribe's special fishing rights and are
- 6 subject to regulation under applicable state or federal law:
- 7 (1) The taking of steelhead or game fish other than
- 8 salmon.
- 9 (2) Net fishing, including gill netting, except that
- 10 dip netting will be permitted as defined in this agreement.
- 11 (3) The use of fish, or parts thereof, for commercial
- 12 purposes.
- 13 (4) The taking of fish in a geographic area other
- 14 than those established pursuant to this agreement.
- 15 (5) The taking of fish in excess of the number speci-
- 16 fied in this agreement.
- 17 (6) The taking of fish in violation of any of the
- 18 limitations set forth in this section 4 or of the licensing and
- 19 tagging provisions as set forth in section 7 below.
- 20 5. Hunting Rights. In addition to those hunting rights
- 21 or privileges accorded to citizens or licensees of the State
- 22 under state law, the Tribe shall have the rights set forth in
- 23 this paragraph.
- 24 (a) Cultural Hunting.
- 25 (1) The Tribe shall have the opportunity to
- 26 harvest a total of 400 deer and elk per year (which total shall

- not include more than 25 elk) within the following two units, as
- 2 those units were defined as of the date at this agreement: The
- 3 Stott Mountain Management Unit and that portion of the Alsea
- 4 Management Unit which lies north of Oregon Highway 34 and west
- 5 of Oregon Highway 223. The parties acknowledge that the annual
- 6 harvest may be less than 400 animals and that there shall be no
- 7 makeup of deer or elk harvest in subsequent years. No state
- 8 license shall be required for game taken pursuant to this section.
- 9 Tribal hunting shall be subject to the State's right to regulate
- 10 for conservation purposes.
- (2) All hunting pursuant to this agreement shall
- 12 occur only during deer and elk seasons prescribed by the State
- 13 for all citizens in the geographic area described in section 5(a)
- 14 (1), above. If the State prescribes a controlled deer or elk
- 15 season in the described geographical area whereby participants
- 16 must draw for permits, the State shall provide permits to the
- 17 Tribe, at the Tribe's option, for the controlled hunt of up to
- 18 10 percent of the total controlled tags authorized for all
- 19 citizens. Such permits for controlled hunts shall be valid only
- 20 when used with an unused tribal tag and shall be counted as part
- 21 of the 400 total tags issued pursuant to section 5. Weapons,
- 22 antler regulations, methods, and other regulations for tribal
- hunting shall be the same as established by the State for all
- 4 citizens.
- (3) All tribal hunting pursuant to this agree-
- 6 ment shall be subject to all of the rights of private landowners

### (Section 5 cont'd)

- 1 and tenants under state trespass laws and other applicable
- 2 provisions.
- 3 (4) All hunting pursuant to this section shall
- 4 be in accordance with the licensing and tagging procedures set
- 5 forth in section 7 below.
- 6 b. The Subsistence Supply. In addition to the
- 7 Tribe's right to harvest deer and elk as set forth above, the
- 8 State shall make available to the Tribe, at the Tribe's option,
- 9 a substantial portion of the deer and elk carcasses received by
- 10 State agencies in Lincoln County. The State shall promptly
- 11 advise the Tribe of available carcasses. The Tribe shall be
- 12 responsible for pickup and any costs for processing.
- 13 c. Prohibited Acts. The following acts shall not be
- 14 included within the Tribe's special hunting and trapping rights
- 15 and are subject to regulation under applicable state or federal
- 16 1aw:
- 17 (1) The hunting or trapping of animals other
- 18 than deer and elk.
- 19 (2) The use of deer or elk meat for commercial
- 20 purposes.
- 21 (3) The taking of deer or elk in a geographic
- 22 area other than that described in section 5(a) (1), above.
- 23 (4) The taking of deer or elk in excess of the
- 24 number specified in this agreement.
- 25 (5) The taking of deer or elk in violation of
- 26 any of the limitations set forth in this section 5 or of the

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- licensing and tagging provisions, as set forth in section 7below.
- Trapping and Cultural Gathering. The Tribe shall have
- 4 no special trapping rights. The Tribe and its members shall
- 5 have the right to gather eels (lampreys), seaweed, and fresh
- 6 water mussels within Lincoln County for non-commercial uses
- 7 subject to the State's right to regulate for conservation pur-
- 8 poses. Gathering of sea anemones, rock oysters (piddocks), and
- 9 saltwater mussels by tribal members shall be subject to all
- 10 applicable state laws, except that upon request of the Tribe,
- 11 the Department may issue special gathering permits which will
- 12 provide the Tribe an opportunity to gather these animals within
- 13 Lincoln County for ceremonial and subsistence purposes. The
- 14 Department shall designate the number of special gathering
- 15 permits to be issued annually, the quantity of animals to be
- 16 harvested, size limits, gear, degree of allowable removal, and
- 17 area of harvest. A valid tribal license issued pursuant to this
- 18 agreement may be used in lieu of any personal use state license
- 19 that may be required for such gathering of the above listed
- 20 species and clams.
- 7. Licensing and Tagging System. The Tribe and its
- 22 members shall not exercise any of the special rights provided
- 23 for in this agreement to harvest salmon, deer, or elk (referred
- 24 to as "animals" in this section), except pursuant to the terms
- 25 of this section. Any person who has not complied fully with the
- 26 provisions of this section shall be subject to prosecution under

- state law. Except for the provisions of this section, no state
- 2 licenses or tags shall be required for animals taken pursuant to
- 3 this agreement.
- 4 , a. Every tribal member exercising tribal fishing or
- 5 hunting rights shall have in possession a valid tribal license
- 6 (containing at a minimum the member's name, photograph, and en-
- 7 rollment number) and a valid tag issued pursuant to this section
- 8 for the type of animal being sought.
- 9 b. The State shall annually issue without charge to
- 10 the Tribe 200 salmon tags, 375 deer tags, and 25 combination
- 11 tags valid for taking either one deer or one elk. The Tribe
- 12 shall control the issuance of such tags to its members.
- 13 · C. Whenever an animal is taken, the tag shall be
- 14 promptly filled out by the tribal member and promptly affixed to
- 15 the animal. The information listed on the tag shall be provided
- 16 to the tribal office within a time period prescribed by the
- 17 Tribe.
- d. The Tribe shall keep accurate, current records
- 19 concerning the number of animals taken and the persons to whom
- 20 tags have been issued.
- 21 e. Any tribal member shall be subject to state
- 22 regulation under state law if (1) the tribal member does not
- 23 have a valid tribal license and a valid applicable tag in pos-
- 24 session, (2) a tribal member has not properly filled out a tag
- 25 and affixed it to the animal, or (3) a tribal member has not
- 26 complied with all other state tagging, possession, and transportation

- 1 regulations, so long as they are not inconsistent with this
- 2 agreement.
- f. All tribal records-kept pursuant to this section
- 4 , shall be complete and current in all respects, and shall be
- 5 subject to inspection by the State upon reasonable notice.
- g. If the State believes that the tribal licensing
- 7 and tagging system is inadequate in whole or in part, the State
- 8 shall so notify the Tribe. The Tribe shall take necessary
- 9 corrective measures. If the State believes that such corrective
- 10 measures are inadequate, the State shall negotiate with the
- II Tribe for the assumption of licensing and tagging responsibilities
- 12 by the State. If agreement is not reached by the parties, the
- 13 State may petition the United States District Court for an order
- 14 directing that full control of licensing and tagging be assumed
- 15 by the State until necessary corrective measures have been taken
- 16 by the Tribe.
- 8. Relationship of this Agreement to the Establishment of
- 18 a Tribal Reservation.
- 19 a. This agreement shall contain the exclusive defini-
- 20 tion of tribal hunting, fishing, trapping, and gathering rights.
- 21 The creation of a tribal reservation, or the addition of lands.
- 22 to an existing reservation, shall not in any way add to or
- 23 detract from the provisions of this agreement. All hunting,
- 24 fishing, trapping, and gathering by the Tribe, on or off any
- 25 tribal reservation or lands of any tribal member, shall be in
- 26 accordance with the terms of this agreement.

b. The State shall have the right, subject to the

- 2 specific provisions of this agreement, to manage all fish and
- 3 wildlife resources on the tribal reservation, in accordance with
- 4 applicable provisions of Oregon law.
- 5 c. The Tribe intends to leave its reservation open
- 6 to the public for hunting and fishing and general recreation.
- 7 The Tribe does not, however, waive any of its rights to close
- 8 all or part of the reservation when necessary in the future. If
- 9 there is to be any closure, or partial closure, the Tribe shall
- 10 consult with the Department before taking action. If the Tribe
- 11 acquires any land containing any watercourse on which there is
- 12 now a public right to float or fish from a boat, such public
- 13 right shall be unaffected by the acquisition of such lands.
- 14 d. Whenever the Tribe plans to engage in any activity
- 15 for which a permit would normally be required from the Department,
- 16 the Tribe shall consult with the Department and meet the minimum
- 17 standards established by the Department for such activities.
- e. The Tribe agrees that it will meet minimum standards
- 19 established by state and local laws for resource development
- 20 activities including but not limited to water development, fill
- 21 and removal, and timber harvesting. The parties recognize that
- 22 the Tribe intends to use most of its reservation for the purpose
- 23 of harvesting timber. The Tribe shall conduct land use planning
- 24 in an environmentally sound manner generally consistent with
- 25 state and local land use planning goals.
- 9. <u>Effective Date of Agreement</u>. No part of this agreement

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shall be effective until this agreement is approved by the
1
    United States District Court and merged into a final and per-
2
    manent injunction issued by such Gourt. If such action is taken
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    by the Court, the provisions relating to subsistence fish
4
    (section 4(b), above) and subsistence game (section 5(b), above)
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    shall go into effect immediately; the provisions relating to the
б
    cultural fishery (section 4(a), above), cultural hunting (section-
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    5(a), above), and cultural gathering (section 6, above) shall go
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    into effect 30 days after the Tribe notifies the State in writing
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    of the establishment of its licensing and tagging procedures
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    (section 7, above). / / /
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8	Deverly Hall	ather S. Bene
9	Beverly Hall Assistant Attorney General	Arthur S. Bensell, Chairman Confederated Tribes of Silet:
10	State of Oregon	Indians of Oregon
11	·	
12	Theron Gordon	• • • • • • • • • • • • • • • • • • •
13	Sharon Gordon Charles F. Wilkinson	dderbart Rundy
14	Don B. Miller Attorneys, Confederated Tribes	Herbert Lundy, Chairman
15	of Siletz Indians of Oregon	Oregon Fish and Wildlife Commission
16		
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18	Clory DAypast	Ment Willen
19	George D. Dysart, Attorney United States Department of Justice	for Department of Interior
20		United States of America
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